

*Public Social Welfare Expenditures, Fiscal Year 1994 **

Expenditures for social welfare under public law amounted to \$1,434.6 billion in fiscal year 1994, an increase of 5.0 percent over the previous year. The 1994 amount represented 21.8 percent of the national output of goods and services, as measured by the Gross Domestic Product (GDP). Social insurance programs accounted for slightly less than half of all expenditures, followed in magnitude by education and public aid.

Social welfare expenditures are defined in this series as the cash benefits, services, and administrative costs of public programs that are of direct benefit to individuals and families. Table 1 shows the individual program components. Overall spending for social welfare rose \$68.9 billion from 1993 to 1994. Of that increase, \$24.6 billion—or 36 percent—was accounted for by social insurance programs. By far the largest of these are the Social Security (Old Age, Survivors, and Disability Insurance) and Medicare (Hospital Insurance and Supplemental Medical Insurance) programs, which together accounted for 41 percent of the increased social welfare spending. The three largest program categories—social insurance, education, and public aid—were responsible for more than three-fourths of the total increase. Chart 1 shows the program categories as percentages of the 1994 expenditures, and as percentages of the 1993-94 increase.

Table 2 shows the relationship of social welfare outlays to the GDP. This ratio remained stable, between 18 and 19 percent, from the mid-1970s until 1990. In 1991 it began to climb, reaching 21.0 percent in 1994. The GDP grew only 20 percent from 1990 to 1994, while social welfare expenditures grew nearly twice as much (37 percent). Spending for food stamps increased by more than half, while the amount spent on public assistance in general increased more than 60 percent. Medical assistance payments, chiefly under the Medicaid program, grew 76 percent over the period. Some of the increase in medical assistance was due to the overall rising cost of health care, but the number of persons receiving Medicaid also rose—nearly 40 percent over the period, from 25.3 million to 35.1 million.¹

Social welfare spending per capita was \$5,442 in 1994, only

1.5 percent higher than the year before in constant (1994) dollars. Table 3 shows that with the effects of inflation removed, per capita spending for only three of the categories increased from 1993 to 1994. Social insurance did not grow at all in real per capita terms, nor did veterans' or education expenditures. The comprehensive "total health care costs" category, which includes Medicaid and Medicare, grew 3 percent.

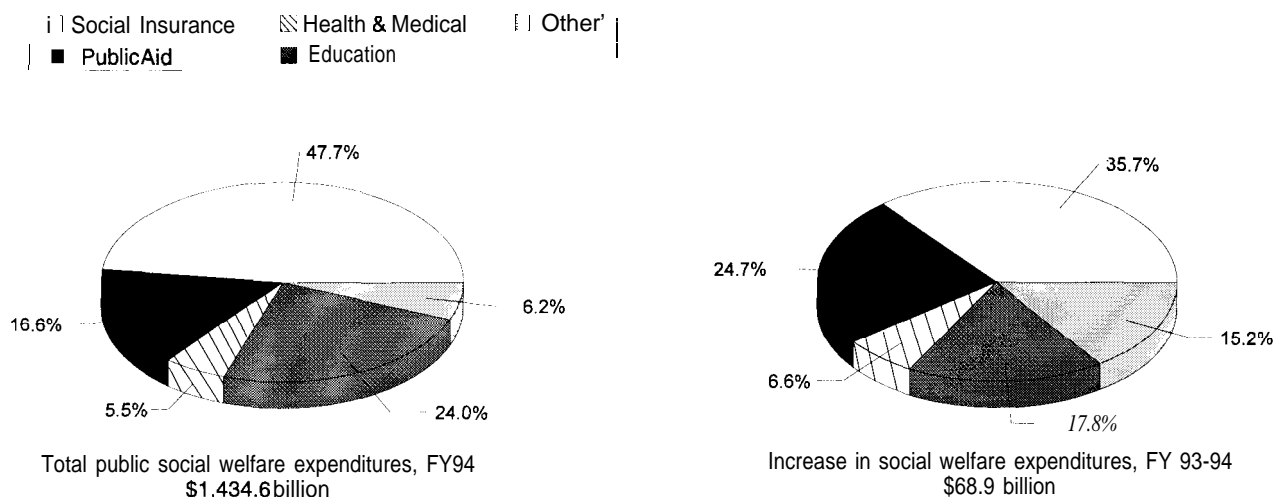
In 1994, the Federal share of all social welfare expenditures was nearly 59 percent, slightly lower than in 1993 (table 4). Federal responsibility for spending varied considerably by category, however. Social insurance has been 80-84 percent federally funded since 1966, while the Federal percentage of veterans' program funding has been more than 97 percent. Education, on the other hand, has been chiefly a State and local government responsibility; in 1994 only 7 percent of education expenditures were federally funded. The Federal share of "other social welfare expenditures," a category including child nutrition and vocational rehabilitation programs, has been falling since the early 1980s; in 1994 it was less than 48 percent. The category of "total health care spending" was 72 percent federally funded in that year.

Table 5 shows that more than 63 percent of government spending at all levels went for social welfare purposes in 1994. The Federal Government spent 57 percent of its total outlays on social welfare and the State and local governments, 79 percent. All three figures are lower than their 1993 counterparts. Social welfare expenditures from trust funds comprised one-third of the Federal total, while for States and localities that figure was less than 15 percent. On the other hand, one-third of Federal non-trust fund spending was for social welfare, compared with three-fourths of comparable State and local funds.² This apparent imbalance overstates the disparity between Federal and lower-level involvement in social welfare. Much of the Federal social welfare spending is from the Social Security and Medicare Trust Funds, while Federal non-trust fund spending includes components such as defense and interest on the national debt which are not paid at the State and local levels.

Governments at all levels spent \$407.9 billion dollars on health and medical care in 1994, 7 percent more than in the previous year (table 6). Spending for health and medical care rose to 6 percent of the GDP in 1994, the largest ratio in the

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Chart 1.— Individual categories as percentages of 1994 social welfare expenditures, and as percentages of the increase in expenditures, 1993-94



'Includes veterans', housing, and "other social welfare programs."

history of the series. The rising cost of health care is also reflected in the Consumer Price Index (CPI). The CPI as a whole rose 2.5 percent from 1993 to 1994, while its medical care component rose nearly twice that, 4.7 percent.³

Notes

¹ *Annual Statistical Supplement to the Social Security Bulletin*. 1996 edition, table 8.E1.

² The figures in table 5 were revised in 1996 to reflect changes in the National Income and Product Accounts (NIPA), as published in the January/February 1996 issue of the *Survey of Current Business*. State and local government expenditures were lower than previously reported; social welfare spending, therefore, appears as a larger percentage of the total.

³ Published monthly by the Bureau of Labor Statistics, U.S. Department of Labor.

Table 1.— Social welfare expenditures under public programs, selected fiscal years 1960-94¹

	[In millions]								
Program	1960	1970	1980	1990 ¹	1991 ²	1992	1993	1994	
Total expenditures									
Total	\$52,519.4	\$145,979.2	\$492,212.7	\$1,049,004.6	\$1,159,626.4	\$1,266,867.1	\$1,365,781.3	\$1,434,644.9	
Social insurance	19,306.5	54,691.2	229,754.4	513,822.6	561,175.2	618,938.8	659,277.3	683,846.6	
Old-Age, Survivor's, Disability, and Health Insurance (OASDHI)	11,032.2	36,835.4	152,110.4	355,264.5	382,289.X	416,564.0	449,276.X	477,339.7	
OASDI	11,032.2	29,686.2	117,118.9	245,555.5	265,638.8	284,317.7	301,183.3	315,947.0	
HI (Medicare) ³		7,149.2	34,991.5	109,709.0	116,651.0	132,246.3	148,093.5	161,392.7	
Railroad Retirement ⁴	934.1	1,609.9	4,768.7	7,229.9	7,531.X	7,737.1	7,920.6	8,025.2	
Public employee retirement ⁵	2,569.9	8,658.7	39,490.2	90,392.0	97,271.3	103,699.4	112,626.9	119,321.0	
Unemployment insurance and employment services ⁶	2,829.6	3,819.5	18,326.4	19,973.7	28,405.3	41,166.0	40,720.8	31,251.1	
Railroad unemployment insurance	215.2	38.5	155.4	64.6	71.0	67.4	60.3	53.5	
Railroad temporary disability insurance	68.5	61.1	68.7	40.3	23.4	27.5	25.9	29.3	
State temporary disability insurance ⁷	347.9	717.7	1,377.4	3,224.2	3,879.2	4,009.4	3,316.0	3,200.8	
Hospital and medical benefits ⁸	40.2	62.6	49.6	62.5	65.8	69.7	53.7	52.1	
Workers' compensation ⁹	1,308.5	2,950.4	13,457.2	37,633.4	41,703.4	45,668.0	45,330.0	44,626.0	
Hospital and medical benefits ⁸	420.0	985.0	3,725.0	14,305.5	16,009.5	17,914.2	17,712.3	16,200.0	
Public aid	4,101.1	16,487.8	72,703.1	146,811.1	181,334.4	207,953.0	220,999.8	238,025.3	
Public assistance ¹⁰	4,041.7	14,433.5	45,064.3	105,093.8	133,664.2	152,018.2	160,625.0	171,755.1	
Medical payments	492.7	5,212.7	27,570.1	76,175.1	101,909.0	117,622.1	125,138.0	134,204.5	
Social services		712.6	2,342.8	2,753.2	2,822.5	2,707.6	3,712.9	3,645.2	
Supplemental Security Income			8,226.5	17,230.4	19,646.2	23,423.2	26,506.2	30,085.5	
Food stamps		5,770	9,083.3	16,254.5	19,471.3	23,232.9	24,496.7	25,273.6	
Other ¹¹	59.4	1,477.3	10,329.0	8,232.4	8,552.7	9,278.7	9,371.9	10,911.1	
Health and medical programs ¹²	4,690.1	10,030.0	26,762.0	61,684.0	65,810.0	70,114.0	74,743.0	79,296.0	
Hospital and medical care	3,079.5	5,407.0	12,286.0	25,971.0	28,251.0	28,664.0	30,683.0	30,957.0	
Civilian program	2,199.4	3,725.0	8,097.0	14,809.0	15,511.0	15,895.0	17,274.0	17,823.0	
Defense Department ¹³	880.1	1,682.0	4,189.0	11,162.0	12,740.0	12,769.0	13,409.0	13,134.0	
Maternal and child health programs ¹⁴	141.4	450.0	870.0	1,865.0	1,981.0	2,106.0	2,185.0	2,272.0	
Medical research	448.9	1,684.0	4,924.0	10,848.0	11,312.0	12,599.0	12,779.0	13,967.0	
School health (education agencies)	101.0	247.0	575.0	1,113.0	1,194.0	1,230.0	1,309.0	1,384.0	
Other public health activities	401.2	1,312.0	6,484.0	19,354.0	20,881.0	22,980.0	24,743.0	27,477.0	
Medical facilities construction	518.1	930.0	1,623.0	2,533.0	2,191.0	2,535.0	3,044.0	3,239.0	
Veterans' programs	5,479.3	9,078.1	21,465.5	30,916.2	32,857.3	35,642.0	36,378.3	37,894.8	
Pensions and compensation ¹⁵	3,402.7	5,393.8	11,306.0	15,792.6	16,284.3	16,539.3	17,205.2	17,481.0	
Health and medical programs	954.1	1,784.1	6,203.9	12,004.1	13,221.5	15,442.0	15,410.5	16,231.4	
Hospital and medical care	879.4	1,651.4	5,749.9	11,321.4	12,189.6	13,451.8	14,382.3	15,089.5	
Hospital construction	59.6	70.9	323.0	445.0	776.4	844.9	749.6	778.8	
Medical and prosthetic research	15.1	61.8	131.0	237.7	255.5	270.4	278.6	292.3	
Education	409.6	1,018.5	2,400.7	522.8	569.5	772.0	937.7	1,098.3	
Life insurance ¹⁶	494.1	502.3	664.5	1,037.8	1,039.3	1,113.7	904.7	971.5	
Welfare and other	218.8	379.4	890.4	1,558.9	1,742.7	1,775.0	1,920.2	2,112.6	
Education ¹⁷	17,626.2	50,845.5	121,049.6	258,384.6	277,147.1	292,070.6	331,909.8	344,196.0	
Elementary and secondary	15,109.0	38,632.3	87,149.9	199,277.3	215,798.8	226,905.4	252,419.5	261,111.2	
Construction	2,661.8	4,659.1	6,524.0	10,636.0	12,363.0	14,681.0	22,288.0	19,692.8	
Higher	2,190.8	9,907.0	26,175.9	57,424.3	59,582.6	63,259.9	77,558.1	81,091.2	
Construction	357.9	1,566.9	1,528.1	3,953.0	3,981.1	4,869.5	8,990.3	8,981.8	
Vocational and adult ¹⁸	298.0	2,144.4	7,375.2	1,293.3	1,314.3	1,451.8	1,494.9	1,503.X	
Housing	1,767	7,012	6,879.0	19,468.5	21,522.6	20,617.2	19,803.1	26,769.2	
Public housing	143.5	459.9	4,680.5	14,521.8	16,177.4	15,302.0	15,302.0	24,724.4	
Other social welfare	1,139.5	4,145.4	13,599.1	17,917.6	19,779.8	21,531.5	22,670.0	24,617.0	
Vocational rehabilitation	96.4	703.8	1,251.1	2,126.6	2,235.8	2,446.8	2,379.1	2,414.6	
Medical services	17.8	1,338	2,794	531.6	559.0	611.7	594.8	603.7	
Medical research ¹⁹	6.6	29.6	13.5						
Institutional care ²⁰	420.5	201.8	482.4	629.4	664.9	684.4	721.5	783.1	
Child nutrition ²¹	398.1	896.0	4,852.3	7,165.4	7,966.9	8,775.8	9,392.4	10,099.1	
Child welfare ²²	211.5	585.4	800.0	252.6	273.9	273.9	294.6	294.6	
Special OEO and ACTION programs ²³		752.8	2,302.7	169.4	191.9	193.8	208.3	204.4	
Social welfare, not elsewhere classified ²⁴	12.4	1,005.6	3,910.6	1,574.2	8,446.4	9,156.8	0,674.1	10,821.2	

See footnotes at end of table.

Table I.— Social welfare expenditures under public programs, selected fiscal Years 1960-94¹—Continued

Program	[In millions]							
	1960	1970	1980	Federal expenditures		1992	1993	1994
				1990 ²	1991 ²			
Total	\$24,956.6	\$77,130.2	\$303,152.5	\$616,641.4	\$676,384.2	\$750,237.3	\$804,423.9	\$852,621.9
Social insurance	14,307.1	45,245.6	191,162.0	422,257.4	453,534.4	496,075.6	534,279.3	557,388.6
Old-Age, Survivor's, Disability, and Health Insurance (OASDHI)	11,032.2	36,835.4	152,110.4	355,264.5	382,289.8	416,564.0	449,276.8	477,339.7
OASDI	11,032.2	29,686.2	117,118.9	245,555.5	265,638.8	284,317.7	301,183.3	315,947.0
HI (Medicare)		7,149.2	34,991.5	109,709.0	116,651.0	132,246.3	148,093.5	161,392.7
Railroad Retirement	934.7	1,609.9	4,768.7	7,229.9	7,531.8	7,737.1	7,920.6	8,025.2
Public employee retirement	1,519.9	5,516.7	26,982.9	53,541.2	56,880.5	58,600.6	61,699.0	63,800.8
Unemployment insurance and employment services	473.5	1,036.1	4,407.6	3,096.2	3,612.7	9,927.9	12,123.6	4,971.7
Railroad unemployment insurance	215.2	38.5	155.4	64.6	71.0	67.4	60.3	53.5
Railroad temporary disability insurance	68.5	61.1	68.7	40.3	23.4	27.5	25.9	29.3
Workers' compensation	63.1	147.9	2,668.3	3,020.7	3,125.2	3,151.1	3,173.1	3,168.4
Hospital and medical benefits	9.0	20.7	129.5	456.6	506.4	570.7	596.6	688.0
Public aid	2,116.9	9,648.6	49,394.2	92,858.5	113,234.9	138,703.7	151,850.5	162,674.7
Public assistance	2,057.5	7,594.3	23,542.1	54,746.6	69,315.4	86,746.6	95,339.9	100,209.4
Medical payments	199.8	2,607.1	14,550.2	40,680.1	53,393.3	69,765.8	77,367.1	81,192.1
Social services		522.0	1,757.1	2,064.9	2,116.9	2,030.7	2,784.7	2,733.9
Supplemental Security Income			6,439.8	13,625.0	15,895.5	19,445.5	22,642.0	26,280.6
Food stamps		577.0	9,083.3	16,254.5	19,471.3	23,232.9	24,496.7	25,273.6
Other	59.4	1,477.3	10,329.0	8,232.4	8,552.7	9,278.7	9,371.9	10,911.1
Health and medical programs	1,737.1	4,568.0	12,827.0	27,206.0	29,672.0	31,685.0	33,189.0	34,770.0
Hospital and medical care	983.5	1,973.0	6,619.0	14,816.0	17,128.0	17,566.0	18,575.0	18,600.0
Civilian programs	103.4	291.0	2,430.0	3,654.0	4,388.0	4,797.0	5,166.0	5,466.0
Defense Department	880.1	1,682.0	4,189.0	11,162.0	12,740.0	12,769.0	13,409.0	13,134.0
Maternal and child health programs	35.3	1900	351.0	492.0	522.0	580.0	595.0	615.0
Medical research	425.9	1,515.0	4,428.0	9,172.0	9,445.0	10,641.0	10,689.0	11,739.0
Other public health activities	57.3	589.0	1,215.0	2,311.0	2,605.0	2,995.0	3,164.0	3,714.0
Medical facilities construction	235.1	301.0	214.0	415.0	(28.0)	(97.0)	166.0	102.0
Veterans' programs	5,367.4	8,951.6	21,253.6	30,427.7	32,331.2	35,087.2	35,806.3	37,261.6
Pensions and compensation	3,402.7	5,393.8	11,306.0	15,792.6	16,284.3	16,539.3	17,205.2	17,481.0
Health and medical programs	954.1	1,784.1	6,203.9	12,004.1	13,221.5	15,442.0	15,410.5	16,231.4
Hospital and medical care	879.4	1,651.4	5,749.9	11,321.4	12,189.6	13,451.8	14,382.3	15,089.5
Hospital construction	59.6	70.9	323.0	445.0	776.4	844.9	749.6	778.8
Medical and prosthetic research	15.1	61.8	131.0	237.7	255.5	270.4	278.6	292.3
Education	409.6	1,018.5	2,400.7	522.8	569.5	772.0	937.7	1,098.3
Life insurance	494.1	502.3	664.5	1,037.8	1,039.3	1,113.7	904.7	971.5
Welfare and other	106.9	252.9	678.5	1,070.4	1,216.6	1,220.2	1,348.2	1,479.4
Education	867.9	5,875.8	13,452.2	18,374.0	19,084.5	20,059.6	20,454.9	24,084.2
Elementary and secondary	441.9	2,956.8	7,429.6	9,944.3	11,979.4	12,890.5	13,238.0	15,513.8
Construction	70.6	35.9	40.9	22.9	39.0	43.2	5.3	8.6
Higher	293.1	2,154.6	4,467.5	6,746.7	5,339.4	5,263.8	5,284.7	6,576.8
Construction	1.2	466.3	42.1		31.1	30.5	35.3	22.8
Vocational and adult	104.5	602.6	1,206.5	1,293.3	1,314.3	1,451.8	1,494.9	1,503.8
Housing	143.5	581.6	6,277.6	16,612.4	18,696.1	17,949.6	18,005.6	24,724.4
Public housing	143.5	459.9	4,680.5	14,521.8	16,177.4	15,302.0	15,435.4	21,134.1
Other social welfare	416.7	2,259.0	8,785.9	8,905.4	9,831.1	10,676.6	10,838.3	11,718.4
Vocational rehabilitation	64.3	567.5	1,006.1	1,660.8	1,751.2	1,912.5	1,830.1	1,903.9
Medical services	11.2	107.0	223.5	415.2	437.8	478.1	457.5	476.0
Medical research	6.6	29.6	13.5					
Institutional care	20.5	22.5	74.2	143.4	141.7	143.7	142.6	149.7
Child nutrition	306.1	710.9	4,209.3	5,469.8	6,097.5	6,721.7	7,139.4	7,626.1
Child welfare	13.4	44.7	57.0	252.6	273.9	273.9	294.6	294.6
Special OEO and ACTION programs		752.8	2,302.7	169.4	191.9	193.8	208.3	204.4
Social welfare, not elsewhere classified	12.4	160.6	1,136.6	1,209.4	1,374.9	1,431.0	1,223.3	1,539.7

See footnotes at end of table.

Table I.— Social welfare expenditures under public programs, selected fiscal years 1960-94 ¹—Continued

Program	[In millions]							
	1960	1970	1980	1990 ²	1991 ²	1992	1993	1994
	State and local expenditures							
Total	\$27,562.8	\$68,849.0	\$189,060.2	\$432,363.2	\$483,242.2	\$516,629.8	\$561,357.4	\$582,023.0
Social insurance	4,999.4	9,445.6	38,592.4	91,565.2	107,640.8	122,863.2	124,998.0	126,458.0
Public employee retirement ⁵	1,050.0	3,142.0	12,507.3	36,850.8	40,390.8	45,098.8	50,927.9	55,520.2
Unemployment insurance and employment services ⁶	2,356.1	2,783.4	13,918.8	16,877.5	24,792.6	31,238.1	28,597.2	26,279.4
State temporary disability insurance ⁷	347.9	717.1	1,377.4	3,224.2	3,879.2	4,009.4	3,316.0	3,200.8
Hospital and medical benefits ⁸	40.2	62.6	49.6	62.5	65.8	69.7	53.7	52.1
Workers' compensation ⁹	1,245.4	2,802.5	10,788.9	34,612.7	38,578.2	42,516.9	42,156.9	41,457.6
Hospital and medical benefits ⁸	411.0	964.3	3,595.5	13,848.9	15,503.1	17,343.5	17,115.7	15,512.0
Public aid	1,984.2	6,839.2	23,308.9	53,952.6	68,099.5	69,249.3	69,149.3	75,350.6
Public assistance ¹⁰	1,984.2	6,839.2	21,522.2	50,347.2	64,348.8	65,271.6	65,285.1	71,545.7
Medical payments	292.9	2,605.6	13,019.9	35,485.0	48,515.7	47,856.3	47,770.9	53,012.4
Social services		190.6	585.7	688.3	705.6	676.9	928.2	911.3
Supplemental Security Income			1,786.7	3,605.4	3,750.7	3,917.7	3,864.2	3,804.9
Health and medical programs ¹²	2,953.0	5,462.0	13,935.0	34,478.0	36,138.0	38,429.0	41,554.0	44,526.0
Hospital and medical care	2,096.0	3,434.0	5,667.0	11,155.0	11,123.0	11,098.0	12,108.0	12,357.0
Maternal and child health programs ¹⁴	106.1	260.0	519.0	1,373.0	1,459.0	1,526.0	1,590.0	1,657.0
Medical research	23.0	169.0	496.0	1,676.0	1,867.0	1,958.0	2,090.0	2,228.0
School health (education agencies)	101.0	247.0	575.0	1,113.0	1,194.0	1,230.0	1,309.0	1,384.0
Other public health activities	343.9	723.0	5,269.0	17,043.0	18,276.0	19,985.0	21,579.0	23,763.0
Medical facilities construction	283.0	629.0	1,409.0	2,118.0	2,219.0	2,632.0	2,878.0	3,137.0
veterans programs	111.9	126.5	211.9	488.5	526.1	554.8	572.0	633.2
Education ¹⁷	16,758.3	44,969.1	107,597.4	240,010.6	258,062.6	272,011.0	311,454.9	320,111.8
Elementary and secondary	14,667.1	35,675.5	79,720.3	189,333.0	203,819.4	214,014.9	239,181.5	245,597.4
Construction	2,591.2	4,623.2	6,483.1	10,613.1	12,324.0	14,637.8	22,282.1	19,684.2
Higher	1,897.7	7,752.4	21,708.4	50,677.6	54,243.2	57,996.1	72,273.4	74,514.4
Construction	356.7	1,100.6	1,486.0	3,953.0	3,950.0	4,839.0	8,955.0	8,959.0
Vocational and adult ¹⁸	193.5	1,541.8	6,168.7					
Housing	33.2	119.6	601.4	2,856.1	2,826.5	2,667.6	1,797.5	2,044.8
Other social welfare	122.8	1,886.4	4,813.2	9,012.2	9,948.7	10,854.9	11,831.7	12,898.6
Vocational rehabilitation	32.1	136.3	245.0	465.8	484.6	534.3	549.0	510.7
Medical services	6.6	26.8	55.9	116.4	121.2	133.6	137.3	121.7
Institutional care ²⁰	400.0	179.3	408.2	486.0	523.2	540.7	578.9	633.4
Child nutrition ²¹	92.6	185.1	643.0	1,695.6	1,869.4	2,054.1	2,253.0	2,473.0
Child welfare ²²	198.1	540.7	743.0					
Social welfare, not elsewhere classified ²⁴		845.0	2,774.0	6,364.8	7,071.5	7,725.8	8,450.8	9,281.5

¹ Expenditures from Federal, State, and local revenues and trust funds under public law, includes capital outlays and administrative expenditures unless otherwise noted. Includes some payments abroad. Through 1976, fiscal year ended June 30 for the Federal Government, most States, and some localities. Beginning in 1977, Federal fiscal years end on September 30.

² Revised data.

³ Includes Hospital Insurance and Supplementary Medical Insurance.

⁴ Excludes the financial interchange between OASDI and the Railroad Retirement system.

⁵ Includes the military retirement system, excludes refunds of employee contributions. Administrative expenses not available for some programs.

⁶ Includes unemployment compensation under State programs, programs for Federal employees, trade adjustment and training allowances, and payments under the extended, emergency, disaster, and special unemployment insurance programs.

⁷ Cash and medical benefits in five areas. Includes private plans where applicable and State administrative costs. Data for Hawaii not available.

⁸ Included in total directly above.

⁹ Cash and medical benefits paid under public law by private insurance carriers. Administrative costs of private carriers and self-insurers not available. Beginning 1960, includes data for

for Alaska and Hawaii, beginning 1970, includes the Federal "Black Lung" program.

¹⁰ Cash payments and medical assistance under the Aid to Families with Dependent Children.

Medicaid, emergency assistance, WIC (Women, Infants, and Children), and general assistance programs. Also includes social services and work incentive activities.

¹¹ Work relief, other emergency aid, surplus food for the needy, repatriate and refugee assistance, and work-experience training programs. Beginning in 1981, includes Low-Income Home Energy Assistance.

¹² Excludes State and local expenditures for domiciliary care in institutions other than those for tuberculosis. Also excludes medical services connected with the OASDI, State temporary disability insurance, workers' compensation, public assistance, veterans', and vocational rehabilitation programs,

which are included in the expenditures for those programs. State school health expenditures are included in "Hospital and medical care."

¹³ Includes medical care for military dependents.

¹⁴ Includes services for disabled children.

¹⁵ Includes burial awards, special allowances for the survivors of veterans who did not

qualify for OASDI, and clothing allowances.

¹⁶ Excludes the servicepersons' group life insurance program.

¹⁷ Federal administrative expenditures (Department of Education) and research

costs included in total only.

¹⁸ State and local expenditures for vocational and adult education not available after 1985.

¹⁹ No longer available separately after 1980.

²⁰ Federal expenditures represent primarily surplus food for institutions.

²¹ Surplus food for schools and programs under the National School Lunch and Child Nutrition Acts.

²² Represents primarily child welfare services under the Social Security Act. State and

local data not available after 1980.

²³ Includes domestic programs consolidated in 1972 under ACTION and special Office of Economic

Opportunity programs. From 1987-94, represents ACTION funds only. Starting 1994, represents

Domestic Volunteer Service program.

²⁴ Federal expenditures include the administrative and related expenses of the Secretary of Health

and Human Services, Indian welfare and guidance, aging and juvenile delinquency, and certain

manpower and human development programs. State and local expenditures include amounts for anti-

poverty and manpower programs, day care, child placement and adoption services, foster care,

legal assistance, care of transients, and other unspecified welfare services.

Source: Data taken or estimated from Federal Budgets, reports of the Census of Governments, and reports of administrative agencies.

Table 2.-Social welfare expenditures under public programs as percent of gross domestic product, selected fiscal years, 1950-94

Fiscal year	Gross domestic product (in billions) ¹	All programs ²				Program category					
		Total	Federal	State and local	Social insurance	Public aid	Health and medical programs	Veterans' programs	Education	Other social welfare	Total health care costs ³
1950.....	\$266.8	8.8	3.9	4.7	1.8	0.9	0.8	2.6	2.5	0.2	1.1
1955.....	386.4	8.5	3.8	4.7	2.4	.8	.8	1.2	2.8	.2	1.2
1960.....	524.1	10.0	4.8	5.3	3.7	.8	.9	1.0	3.4	.2	1.2
1965.....	701.0	11.0	5.4	5.6	4.0	.9	.9	.9	4.0	.3	1.3
1970.....	1,023.1	14.3	7.5	6.7	5.3	1.6	1.0	.9	5.0	.4	2.4
1975.....	1,590.8	18.2	10.5	7.7	7.7	2.6	1.0	1.1	5.1	.4	3.2
1 9 8 0	2,718.9	18.1	11.1	7.0	8.5	2.7	1.0	.8	4.5	.5	3.6
1985.....	4,108.0	17.8	11.0	6.8	9.0	2.4	.9	.7	4.2	.3	4.2
1 9 9 0	5,682.9	18.5	10.9	7.6	9.0	2.6	1.1	.5	4.5	.3	4.8
1991.....	5,861.5	19.8	11.5	8.2	9.6	3.1	1.1	.6	4.7	.3	5.4
1 9 9 2	6,149.3	20.6	12.2	8.4	10.1	3.4	1.1	.6	4.7	.4	5.7
1993.....	6,475.1	21.1	12.4	8.7	10.2	3.4	1.2	.6	5.1	.4	5.9
1994	6,832.3	21.0	12.5	8.5	10.0	3.5	1.2	.6	5.0	.4	6.0

¹ Revised in 1992 to conform with the change made from gross national product to gross domestic product as the indicator preferred by the Bureau of Economic Analysis, Department of Commerce. Revised in 1996 to reflect changes in GDP figures for 1960-93, as released by the BEA, January/February 1996.

² Includes housing, not shown separately.

³ Combines "health and medical programs" with medical services provided under the social insurance, public aid, veterans', and "other social welfare" programs.

Table 3.-Total and per capita social welfare expenditures under public programs, in current and constant (1994) dollars, selected fiscal years, 1965-94

Fiscal year	Total expenditures		Per capita expenditures for						Total health care costs ³
	Amount ¹ (in millions)	Per capita ²	Social	Public aid	Health and medical programs	Veterans' programs	Education	Other social welfare	
Current dollars									
1965.....	\$76,837.0	\$390.69	\$142.29	\$3195	\$31.30	\$30.30	\$142.73	\$10.50	\$4730
1970.....	145,183.2	697.91	261.15	79.26	46.18	43.16	244.27	19.93	119.22
1975.....	288,457.6	1,315.73	558.66	18905	76.36	76.95	368.56	31.69	23273
1980.....	491,597.8	2,126.35	989.95	31447	117.92	92.02	523.41	58.82	428.84
1985.....	730,896.7	3,009.79	1,515.98	405.05	162.14	110.53	708.41	5581	702.79
1990 ⁴	1,046,551.3	4,124.24	2,017.31	578.55	243.08	119.79	1,018.17	7061	1,081.31
1991 ⁴	1,157,008.4	4,520.32	2,184.52	70848	257.11	126.13	1,082.72	77.28	1,225.27
1992.....	1,263,815.1	4,870.19	2,376.94	801.36	270.19	133.35	1,125.94	82.97	1,358.65
1993.....	1,363,106.0	5,233.82	2,523.45	84856	28699	137.40	1,274.34	87.04	1,465.77
1994.....	1,431,687.3	5,442.13	2,591.22	904.78	301.42	141.10	1,308.28	93.57	1,550.55
Percentage increase to 1994									
1965.....	1,763	1,293	1,721	2,132	863	366	817	791	3,178
1970.....	886	680	890	1,042	553	227	436	370	1,201
1975.....	396	314	364	379	295	83	255	195	566
1980.....	191	156	162	188	156	53	150	59	262
1985.....	96	81	71	123	86	28	85	68	121
1990.....	37	32	28	56	24	18	28	33	43
1991.....	24	20	19	28	17	12	21	21	27
1992.....	13	12	9	13	12	6	16	13	14
1993.....	5	4	3	7	5	3	3	8	6
Constant (1994) dollars									
1965.....	\$323,022.7	\$1,642.45	\$598.19	\$134.31	\$13157	\$12740	\$600.03	\$44.15	\$198.84
1970.....	498,652.1	2,397.08	89902	27223	158.60	148.23	83899	68.44	40948
1975.....	718,409.8	3,276.86	1,391.35	470.83	190.19	191.65	91790	78.91	579.61
1980.....	855,412.7	3,699.99	1,722.58	547.20	205.19	160.13	910.76	102.35	746.21
1985.....	979,811.8	4,034.80	2,032.26	542.99	217.35	148.17	949.66	74.81	942.13
1990.....	1,175,134.0	4,630.96	2,265.17	649.64	27295	13451	1,143.27	79.28	1,214.16
1991.....	1,249,759.3	4,882.69	2,359.64	765.27	277.72	136.24	1,169.51	83.47	1,323.50
1992.....	1,328,269.7	5,118.57	2,498.16	842.23	283.97	140.15	1,183.36	87.20	1,427.94
1993.....	1,396,320.1	5,361.35	2,584.94	869.23	293.98	140.75	1,305.39	89.17	1,501.48
1994.....	1,431,687.3	5,442.13	2,591.22	904.78	301.42	141.10	1,308.28	93.57	1,550.55
Percentage increase to 1994									
1965.....	343	231	333	574	129	11	118	112	680
1970.....	187	127	188	232	90	-5	56	37	279
1975.....	99	66	86	92	58	-26	43	19	168
1980.....	67	47	50	65	47	-12	44	-9	108
1985.....	46	35	28	67	39	-5	38	25	65
1990.....	22	18	14	39	10	5	14	18	28
1991.....	15	11	10	18	9	4	12	12	17
1992.....	8	6	4	7	6	1	11	7	9
1993.....	3	2	0	4	3	0	0	5	3

¹ Excludes expenditures in foreign countries for OASDHI benefits, civil service retirement benefits, veterans' programs, and education.

² Includes housing, not shown separately.

³ Combines "health and medical programs" with medical services provided in connection with social insurance, public aid, veterans', and "other social welfare" programs.

⁴ Revised data.

Source: Constant dollar figures are based on the implicit price deflators for personal consumption expenditures prepared by the Bureau of Economic Analysis, Department of Commerce.

Table 4. — Social welfare expenditures under public programs: Federal funds as a percent of total expenditures, selected fiscal years 1965-94

Program	1965	1970	1975	1980	1985	1990	1991	1992	1993 ¹	1994 ¹
Total.....	48.8	53.0	57.7	61.6	61.6	58.8	58.3	59.2	58.9	58.6
Social insurance.....	77.5	82.7	81.1	83.2	83.9	82.2	80.8	80.1	81.0	81.5
Public aid.....	57.2	58.5	65.8	67.9	64.5	63.3	62.4	66.7	68.7	68.3
Health and medical programs.....	43.2	47.6	47.4	47.9	46.1	44.1	45.1	45.2	44.4	43.8
Veterans' programs.....	99.7	98.6	97.4	99.0	98.8	98.4	98.4	98.4	98.4	98.3
Education.....	8.8	11.6	10.7	11.1	8.0	7.1	6.9	6.9	6.2	7.0
Housing.....	74.9	82.9	80.1	91.3	87.8	85.3	86.9	87.1	90.9	92.4
Other social welfare.....	38.9	54.5	61.4	64.6	55.7	49.7	49.7	49.6	47.8	47.6
All health and medical care ²	47.6	65.3	65.6	69.5	71.5	69.2	67.9	70.4	71.8	72.0

¹Revised data.

*Combines "Health and medical programs" with medical services

provided under social insurance, public aid, veterans', and "other social welfare" programs.

Table 5.— Social welfare expenditures from public funds¹ as a percent of government expenditures for all purposes, selected fiscal years 1965-94

Type of fund	1970	1975	1980	1985 ²	1990 ²	1991 ³	1992	1993	1994
All public social welfare expenditures									
Total as percent of all government expenditures	46.5	56.6	57.2	54.4	55.2	57.0	56.1	56.1	58.2
Federal as percent of all Federal expenditures.....	40.0	53.7	54.4	48.7	48.6	50.2	49.5	49.5	51.4
State and local as percent of all State and local expenditures ³	57.9	61.6	62.9	68.8	72.4	73.7	72.0	71.8	74.0
Trust fund social welfare expenditures									
Total as percent of all government expenditures	16.4	22.2	24.7	26.0	26.3	26.7	26.2	25.9	26.9
Federal as percent of all Federal expenditures	22.0	29.1	31.3	31.4	31.5	32.5	32.1	32.0	33.2
State and local as percent of all State and local expenditures ³	6.5	10.48	11.09	12.27	12.6	12.5	11.9	11.7	12.4
Non-trust fund social welfare expenditures									
Total as percent of all expenditures from general revenues	36.6	45.1	44.1	39.3	40.3	42.2	41.4	41.5	19.9
Federal as percent of all Federal expenditures from general revenues:									
A programs	23.8	35.8	34.9	26.3	25.8	27.0	26.5	26.5	27.2
Public aid.....	6.6	12.83	13.42	10.42	10.49	11	10.9	10.8	11.6
State and local as percent of all State and local expenditures from general revenues: ³									
A programs	55.0	57.1	58.3	64.5	68.4	69.9	68.2	68.0	7.0
Education.....	44.1	44.3	44.9	50.0	52.8	53.4	52.2	51.4	52.4
Public aid.....	6.7	8.692	9.731	11.02	11.19	11.7	11.3	10.9	11.8

¹ Excludes that part of workers' compensation and temporary disability insurance payments made through private carriers and self-insurers.

² Revised data.

³ From State and local sources, excluding Federal grants.

Table 6. — All public expenditures for health and medical care, selected fiscal years 1970-94

(In millions)

Program	1970	1975	1980	1985	1990 ¹	1991 ¹	1992 ¹	1993 ¹	1994
Total.....	\$24,801	\$5 1,022	\$99,145	\$170,665	\$274,389	\$313,617	\$352,570	\$381,747	\$407,910
Health and medical services	22,187	46,862	92,598	161,630	260,532	299,603	336,896	364,895	389,633
Medicare	7,149	14,781	34,992	71,384	109,709	116,651	132,246	148,094	161,393
Temporary disability insurance ²	63	73	80	55	63	66	70	54	52
Workers' compensation ²	985	2,470	3,725	7,080	14,306	16,010	17,914	17,712	16,200
Public assistance medical payments.....	5,213	13,551	27,570	44,183	76,175	101,909	117,622	125,138	134,204
General hospital and medical care.....	3,301	6,019	8,105	9,118	14,809	15,511	15,895	17,274	17,823
Hospital and medical care for									
Armed Forces and dependents	1,682	2,817	4,198	7,422	11,286	12,651	12,769	13,409	13,134
Maternal and child health programs.....	450	567	870	1,222	1,865	1,981	2,106	2,185	2,272
School health (education agencies).....	247	352	575	790	1,113	1,194	1,230	1,309	1,384
Other public health activities	1,312	2,727	6,484	11,223	19,354	20,881	22,980	24,743	27,477
Veterans' hospital and medical care.. ..	1,651	3,287	5,750	8,809	11,321	12,190	13,452	14,382	15,090
Medical vocational rehabilitation	134	218	279	344	532	559	612	595	604
Medical research	1,684	2,648	4,924	6,903	11,086	11,568	12,869	13,058	14,259
Medical facilities construction	930	1,512	1,623	2,132	2,771	2,446	2,805	3,794	4,018
Department of Veterans' Affairs	71	137	323	458	445	776	845	750	779
Total as percent of gross domestic product.	2.4	3.2	3.6	4.2	4.8	5.4	5.7	5.9	6.0

¹Revised data.²Includes medical benefits paid under public law by private carriers and self-insurers.

Source: Health Care Financing Administration, Office of the Actuary, Division of National Cost Estimates.